

**SAN FRANCISCO
COMMUNITY COLLEGE DISTRICT**

**GENERAL OBLIGATION BOND FUNDS
(ELECTION OF 2001, SERIES A, B, AND C
AND
ELECTION OF 2005, SERIES A, B, C, AND D)**

AUDIT REPORT

JUNE 30, 2014

**SAN FRANCISCO
COMMUNITY COLLEGE DISTRICT**

**GENERAL OBLIGATION BOND FUNDS
(ELECTION OF 2001, SERIES A, B, AND C
AND
ELECTION OF 2005, SERIES A, B, C, AND D)**

FINANCIAL AUDIT

JUNE 30, 2014

**SAN FRANCISCO COMMUNITY COLLEGE DISTRICT
GENERAL OBLIGATION BOND FUNDS
(ELECTION OF 2001, SERIES A, B, AND C AND
ELECTION OF 2005, SERIES A, B, C, AND D)**

**FINANCIAL AUDIT
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JUNE 30, 2014**

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FINANCIAL SECTION



INDEPENDENT AUDITOR'S REPORT

Special Trustee and
Citizens' Oversight Committee
San Francisco Community College District
San Francisco, California

Report on the Financial Statements

We have audited the accompanying financial statements of San Francisco Community College District (the District) General Obligation Bond Funds (Election of 2001, Series A, B, and C and Election of 2005, Series A, B, C, and D) (the Bond Funds) as of and for the year ended June 30, 2014, and the related notes to the financial statements, as listed in the Table of Contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statement in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting principles used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall financial statement presentation.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Bond Funds (Election of 2001, Series A, B, and C and Election of 2005, Series A, B, C, and D) of the District at June 30, 2014, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 1, the financial statements present only the Bond Funds specific to General Obligation Bonds, Election of 2001, Series A, B, and C and Election of 2005, Series A, B, C, and D, and are not intended to present fairly the financial position and changes in financial position of the District in accordance with accounting principles generally accepted in the United States of America.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 8, 2014, on our consideration of the District's General Obligation Bond Funds (Election of 2001, Series A, B, and C and Election of 2005, Series A, B, C, and D) internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's General Obligation Bond Funds (Election of 2001, Series A, B, and C and Election of 2005, Series A, B, C, and D) internal control over financial reporting and compliance. Accordingly, this communication is not suitable for any other purpose.

Waurvik, Irine, Day & Co. LLP

Rancho Cucamonga, California
December 8, 2014

**SAN FRANCISCO COMMUNITY COLLEGE DISTRICT
GENERAL OBLIGATION BOND FUNDS
(ELECTION OF 2001, SERIES A, B, AND C AND
ELECTION OF 2005, SERIES A, B, C, AND D)**

**BALANCE SHEET
JUNE 30, 2014**

	2001 Election	2005 Election	Total
ASSETS			
Cash and investments	\$ 143,074	\$ 56,073,412	\$ 56,216,486
Accounts receivable	21,794	65,213	87,007
Due from other funds	1,262,510	-	1,262,510
Total Assets	\$ 1,427,378	\$ 56,138,625	\$ 57,566,003
LIABILITIES AND FUND BALANCE			
LIABILITIES			
Accounts payable	\$ 4,613	\$ 110,502	\$ 115,115
Due to other funds	-	1,262,510	1,262,510
Total Liabilities	4,613	1,373,012	1,377,625
FUND BALANCE			
Restricted	1,422,765	54,765,613	56,188,378
Total Liabilities and Fund Balance	\$ 1,427,378	\$ 56,138,625	\$ 57,566,003

See the accompanying notes to financial statements.

**SAN FRANCISCO COMMUNITY COLLEGE DISTRICT
GENERAL OBLIGATION BOND FUNDS
(ELECTION OF 2001, SERIES A, B, AND C AND
ELECTION OF 2005, SERIES A, B, C, AND D)**

**STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE
FOR THE YEAR ENDED JUNE 30, 2014**

	<u>2001 Election</u>	<u>2005 Election</u>	<u>Total</u>
REVENUES			
Local revenues	\$ 79,210	\$ 354,614	\$ 433,824
EXPENDITURES			
Salaries and benefits	4,698	81,998	86,696
Professional services and other operating expenditures	9,379	39,726	49,105
Capital outlay	72,267	1,559,747	1,632,014
Total Expenditures	<u>86,344</u>	<u>1,681,471</u>	<u>1,767,815</u>
EXCESS OF REVENUES UNDER EXPENDITURES	<u>(7,134)</u>	<u>(1,326,857)</u>	<u>(1,333,991)</u>
FUND BALANCE, BEGINNING OF YEAR	<u>1,429,899</u>	<u>56,092,470</u>	<u>57,522,369</u>
FUND BALANCE, END OF YEAR	<u><u>\$ 1,422,765</u></u>	<u><u>\$ 54,765,613</u></u>	<u><u>\$ 56,188,378</u></u>

See the accompanying notes to financial statements.

**SAN FRANCISCO COMMUNITY COLLEGE DISTRICT
GENERAL OBLIGATION BOND FUNDS
(ELECTION OF 2001, SERIES A, B, AND C AND
ELECTION OF 2005, SERIES A, B, C, AND D)**

**NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2014**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of San Francisco Community College District (the District) Bond Funds (the Bond Funds) conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA). The Bond Funds account for the financial transactions in accordance with the policies and procedures of the California Community Colleges Budget and Accounting Manual.

Financial Reporting Entity

The financial statements include only the Bond Funds of the District used to account for Proposition 39 Bond projects. These funds were established to account for the expenditures of general obligation bonds issued under the General Obligation Bond Elections of 2001 and 2005. These financial statements are not intended to present fairly the financial position and results of operations of the District in compliance with accounting principles generally accepted in the United States of America.

Fund Accounting

The operations of the Bond Funds are accounted for in a separate set of self-balancing accounts that comprise the assets, liabilities, fund balance, revenues, and expenditures. Resources are allocated to and accounted for in the funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of measurement made, regardless of the measurement focus applied.

Governmental funds are generally accounted for using the modified accrual basis of accounting. Their revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current fiscal period. Expenditures are recognized in the accounting period in which the liability is incurred (when goods are received or services rendered).

Budgets and Budgetary Accounting

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America. The District's special trustee adopts an operating budget no later than July 1 in accordance with State law. A public hearing must be conducted to receive comments prior to adoption. The District's special trustee satisfied these requirements. The special trustee revises this budget during the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account.

**SAN FRANCISCO COMMUNITY COLLEGE DISTRICT
GENERAL OBLIGATION BOND FUNDS
(ELECTION OF 2001, SERIES A, B, AND C AND
ELECTION OF 2005, SERIES A, B, C, AND D)**

**NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2014**

Encumbrances

The District utilizes an encumbrance accounting system under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation. Encumbrances are liquidated when the commitments are paid and all outstanding encumbrances are liquidated at June 30 since they do not constitute expenditures or liabilities.

Fund Balance – Governmental Funds

As of June 30, 2014, the fund balance of the General Obligation Bond Funds (Election of 2001, Series A, B, and C and Election of 2005, Series A, B, C, and D) was classified as follows:

Restricted – amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation, because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

NOTE 2 - DEPOSITS AND INVESTMENTS

Policies and Practices

The District is authorized under *California Government Code* to make direct investments in local agency bonds, notes, or warrants within the State; U.S. Treasury instruments; registered State warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreements; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security; and collateralized mortgage obligations.

**SAN FRANCISCO COMMUNITY COLLEGE DISTRICT
GENERAL OBLIGATION BOND FUNDS
(ELECTION OF 2001, SERIES A, B, AND C AND
ELECTION OF 2005, SERIES A, B, C, AND D)**

**NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2014**

Investment in County Treasury

The District is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (*Education Code* Section 41001). The fair value of the District's investment in the pool is reported in the accounting financial statements at amounts based upon the District's pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

General Authorizations

Limitations as they relate to interest rate risk, credit risk, and concentration of credit risk are indicated in the schedules below:

Authorized Investment Type	Maximum Remaining Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
Local Agency Bonds, Notes, Warrants	5 years	None	None
Registered State Bonds, Notes, Warrants	5 years	None	None
U.S. Treasury Obligations	5 years	None	None
U.S. Agency Securities	5 years	None	None
Banker's Acceptance	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Repurchase Agreements	1 year	None	None
Reverse Repurchase Agreements	92 days	20% of base	None
Medium-Term Corporate Notes	5 years	30%	None
Mutual Funds	N/A	20%	10%
Money Market Mutual Funds	N/A	20%	10%
Mortgage Pass-Through Securities	5 years	20%	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Fund (LAIF)	N/A	None	None
Joint Powers Authority Pools	N/A	None	None

**SAN FRANCISCO COMMUNITY COLLEGE DISTRICT
GENERAL OBLIGATION BOND FUNDS
(ELECTION OF 2001, SERIES A, B, AND C AND
ELECTION OF 2005, SERIES A, B, C, AND D)**

**NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2014**

Summary of Deposits and Investments

Deposits and investments as of June 30, 2014, consist of the following:

	Reported Value
Investment with county treasury - San Francisco County	\$ 56,128,994
Investment with fiscal agent	87,492
Total Deposits and Investments	<u>\$ 56,216,486</u>

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The District manages its exposure to interest rate risk by investing in the County Investment Pool and money market funds.

Information about the sensitivity of the fair values of the District's investments to market interest rate fluctuation is provided by the following schedule that shows the distribution of the District's investment by maturity:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Weighted Average Days to Maturity</u>
County Treasury - San Francisco County	\$ 56,167,135	711
Bank of the West Money Market Funds	87,492	Not applicable
Total	<u>\$ 56,254,627</u>	

Credit Risk

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The District's investment in the San Francisco County Treasury and Bank of the West Money Market Funds are not required to be rated, nor have they been rated as of June 30, 2014.

**SAN FRANCISCO COMMUNITY COLLEGE DISTRICT
GENERAL OBLIGATION BOND FUNDS
(ELECTION OF 2001, SERIES A, B, AND C AND
ELECTION OF 2005, SERIES A, B, C, AND D)**

**NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2014**

NOTE 3 - ACCOUNTS RECEIVABLE

Accounts receivable at June 30, 2014, consist of the following:

Interest	<u><u>\$ 87,007</u></u>
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NOTE 4 - ACCOUNTS PAYABLE

The accounts payable at June 30, 2014, in the amount of \$115,115 represents amounts owed to vendors for both ongoing and completed construction projects.

NOTE 5 - FUND BALANCE

Fund balance is composed of the following element:

Restricted for capital projects	<u><u>\$ 56,188,378</u></u>
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NOTE 6 - COMMITMENTS AND CONTINGENCIES

As of June 30, 2014, the District was committed under various capital expenditure purchase agreements for bond projects totaling approximately \$541,596.

Litigation

The District is involved in an ongoing investigation conducted by the San Francisco District Attorney's Office for the improper utilization of public funds belonging to the District. At this time, management is not specifically aware that the investigation and subsequent complaint directly involve transactions which were, or should have been, processed through the Bond Funds.

INDEPENDENT AUDITOR'S REPORT



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Special Trustee and
Citizens' Oversight Committee
San Francisco Community College District
San Francisco, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the accompanying financial statements of San Francisco Community College District (the District) General Obligation Bond Funds (Election of 2001, Series A, B, and C and Election of 2005, Series A, B, C, and D) (the Bond Funds) as of and for the year ended June 30, 2014, and the related notes to the financial statements, and have issued our report thereon dated December 8, 2014.

As discussed in Note 1, the financial statements present only the Bond Funds specific to General Obligation Bonds, Election of 2001, Series A, B, and C and Election of 2005, Series A, B, C, and D, and are not intended to present fairly the financial position and changes in financial position of the District in accordance with accounting principles generally accepted in the United States of America.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify a certain deficiency in internal control, described in the accompanying Schedule of Findings and Questioned Costs as item 2014-001, that we consider to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's General Obligation Bond Funds (Election of 2001, Series A, B, and C and Election of 2005, Series A, B, C, and D) financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

San Francisco Community College District's Response to the Finding

The District's response to the finding identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Warrick, Irine, Day & Co. LLP

Rancho Cucamonga, California
December 8, 2014

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

**SAN FRANCISCO COMMUNITY COLLEGE DISTRICT
GENERAL OBLIGATION BOND FUNDS
(ELECTION OF 2001, SERIES A, B, AND C AND
ELECTION OF 2005, SERIES A, B, C, AND D)**

**FINANCIAL STATEMENT FINDINGS
JUNE 30, 2014**

The following finding represents a significant deficiency over the Bond funds.

2014-001 Short-Term Borrowing

Criteria

Due to and due from loans are considered short-term borrowings, and current resources should be used to pay these funds back.

Condition

The Election of 2001 Bond funds loaned money to the Election of 2005 Bond funds in the amount of \$1,262,510. This loan has been outstanding for several years.

Questioned Costs

No questioned costs.

Recommendation

For short-term borrowing, ensure that funds get returned within the one year to prevent cash flow restrictions on the fund that lent the money. These funds should be paid from available resources from the Election 2005 Bond funds.

Corrective Action Plan

The District will implement practices and procedures to ensure that inter-fund cash borrowing is periodically evaluated and funds are returned to the appropriate fund(s) within one year to prevent cash flow restrictions on the fund that lent the money.

**SAN FRANCISCO COMMUNITY COLLEGE DISTRICT
GENERAL OBLIGATION BOND FUNDS
(ELECTION OF 2001, SERIES A, B, AND C AND
ELECTION OF 2005, SERIES A, B, C, AND D)**

**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
JUNE 30, 2014**

There were no audit findings reported in the prior year's Financial Statement Findings.

**SAN FRANCISCO
COMMUNITY COLLEGE DISTRICT**

**GENERAL OBLIGATION BOND FUNDS
(ELECTION OF 2001, SERIES A, B, AND C
AND
ELECTION OF 2005, SERIES A, B, C, AND D)
PERFORMANCE AUDIT**

JUNE 30, 2014

**SAN FRANCISCO COMMUNITY COLLEGE DISTRICT
GENERAL OBLIGATION BOND FUNDS
(ELECTION OF 2001, SERIES A, B, AND C AND
ELECTION OF 2005, SERIES A, B, C, AND D)**

**PERFORMANCE AUDIT
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JUNE 30, 2014**

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INDEPENDENT AUDITOR'S REPORT ON PERFORMANCE

Special Trustee and
Citizens' Oversight Committee
San Francisco Community College District
San Francisco, California

We were engaged to conduct a performance audit of San Francisco Community College District (the District) General Obligation Bond Funds (Election of 2001, Series A, B, and C and Election of 2005, Series A, B, C, and D) for the year ended June 30, 2014.

We conducted our performance audit in accordance with the standards applicable to performance audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusion based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our conclusions based on our audit objectives.

Our audit was limited to the objectives listed within the report which includes determining the District's compliance with the performance requirements as referred to in Proposition 39 and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution. Management is responsible for the District's compliance with those requirements.

In planning and performing our performance audit, we obtained an understanding of the District's internal control in order to determine if the internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39 and outlined in Article XIII A, Section 1 (b)(3)(C) of the California Constitution. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

The results of our tests indicated that the District expended the Bond Funds only for the specific projects approved by the voters, in accordance with Proposition 39 and outlined in Article XIII A, Section 1 (b)(3)(C) of the California Constitution.

Rancho Cucamonga, California
December 8, 2014

**SAN FRANCISCO COMMUNITY COLLEGE DISTRICT
GENERAL OBLIGATION BOND FUNDS
(ELECTION OF 2001, SERIES A, B, AND C AND
ELECTION OF 2005, SERIES A, B, C, AND D)**

JUNE 30, 2014

AUTHORITY FOR ISSUANCE

The General Obligation Bonds were issued pursuant to the Constitution and laws of the State of California (the State), including the provisions of Chapters 1 and 1.5 of Part 10 of the *California Education Code* and other applicable provisions of law.

The 2001 Bonds are authorized to be issued by a resolution adopted by the City and County Board of Supervisors adopted on February 25, 2002, pursuant to resolutions of the Board of Trustees of the District adopted on March 27, 2002 (the Series A Resolution), September 30, 2004 (the Series B Resolution), and March 23, 2006 (the Series C Resolution). The District received authorization at an election held on November 6, 2001, to issue Bonds of the District in an aggregate principal amount not to exceed \$195,000,000 to finance specific construction and renovation projects approved by eligible voters within the District. The proposition required approval by at least 55 percent of the votes cast by eligible voters within the District (the 2001 Authorization). The District received net proceeds of \$38 million, \$110 million, and \$47 million, respectively, from the Bond Series A, B, and C issuance under the 2001 Authorization.

The 2005 Bonds are authorized to be issued by a resolution adopted by the City and County Board of Supervisors adopted on April 4, 2006, pursuant to resolutions of the Board of Trustees of the District adopted on March 23, 2006 (the Series A Resolution), September 27, 2007 (the Series B Resolution), and February 25, 2010 (the Series C Resolution) and (the Series D Resolution). The District received authorization at an election held on November 8, 2005, to issue Bonds of the District in an aggregate principal amount not to exceed \$246,300,000 to finance specific construction and renovation projects approved by eligible voters within the District. The proposition required approval by at least 55 percent of the votes cast by eligible voters within the District (the 2005 Authorization). The District received net proceeds of \$90 million, \$110 million, \$15.6 million, and \$30.7 million, respectively, from the Bond Series A, B, C, and D issuance under the 2005 Authorization.

PURPOSE OF ISSUANCE

The net proceeds of the Bonds issued under the 2001 Authorization will be used for the purposes specified in the District bond proposition submitted at the Election, which include new facility construction, renovations, technology infrastructure, and seismic upgrades for approved projects.

The net proceeds of the Bonds issued under the 2005 Authorization will be used for the purposes specified in the District bond proposition submitted at the Election, which include construction, renovation, and land acquisition for approved projects.

**SAN FRANCISCO COMMUNITY COLLEGE DISTRICT
GENERAL OBLIGATION BOND FUNDS
(ELECTION OF 2001, SERIES A, B, AND C AND
ELECTION OF 2005, SERIES A, B, C, AND D)**

JUNE 30, 2014

AUTHORITY FOR THE AUDIT

On November 7, 2000, California voters approved Proposition 39, the Smaller Classes, Safer Schools, and Financial Accountability Act. Proposition 39 amended portions of the California Constitution to provide for the issuance of general obligation bonds by school districts, community college districts, or county offices of education, "for the construction, reconstruction, rehabilitation, or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of rental property for school facilities", upon approval by 55 percent of the electorate. In addition to reducing the approval threshold from two-thirds to 55 percent, Proposition 39 and the enacting legislation (AB 1908 and AB 2659) requires the following accountability measures as codified in *Education Code* Sections 15278-15282:

1. Requires that the proceeds from the sale of the bonds be used only for the purposes specified in Article XIII A, Section 1(b)(3)(C) of the California Constitution, and not for any other purpose, including teacher and administrator salaries and other school operating expenses.
2. The community college district must list the specific school facilities projects to be funded in the ballot measure, and must certify that the governing board has evaluated safety, class size reduction, and information technology needs in developing the project list.
3. Requires the community college district to appoint a citizens' oversight committee.
4. Requires the community college district to conduct an annual independent financial audit and performance audit in accordance with the *Government Auditing Standards* issued by the Comptroller General of the United States of the bond proceeds until all of the proceeds have been expended.
5. Requires the community college district to conduct an annual independent performance audit to ensure that the funds have been expended only on the specific projects listed.

OBJECTIVES OF THE AUDIT

1. Determine whether expenditures charged to the Bond Funds have been made in accordance with the Bond project list approved by the voters through the approval of the General Obligation Bonds.
2. Determine whether salary transactions charged to the Bond Funds were in support of Bond projects and not for District general administration or operations.

**SAN FRANCISCO COMMUNITY COLLEGE DISTRICT
GENERAL OBLIGATION BOND FUNDS
(ELECTION OF 2001, SERIES A, B, AND C AND
ELECTION OF 2005, SERIES A, B, C, AND D)**

JUNE 30, 2014

SCOPE OF THE AUDIT

The scope of our performance audit covered the period of July 1, 2013 to June 30, 2014. The population of expenditures tested included all object and project codes associated with the bond projects. The propriety of expenditures for capital projects and maintenance projects funded through other State or local funding sources, other than proceeds of the bonds, were not included within the scope of the audit. Expenditures incurred subsequent to June 30, 2014, were not reviewed or included within the scope of our audit or in this report.

PROCEDURES PERFORMED

We obtained the general ledger and the project expenditure reports prepared by the District for the fiscal year ended June 30, 2014, for the Bond Funds. Within the fiscal year audited, we obtained the actual invoices and other supporting documentation for a sample of expenditures to ensure compliance with the requirements of Article XIII A, Section 1(b)(3)(C) of the California Constitution and the Bond Funds as to the approved Bond projects list. We performed the following procedures:

Procedure A - Compliance With the Terms of the Voter Approved General Obligation Bonds and the District's Approved Policies and Procedures

Procedures

1. We will review and evaluate the original bond initiatives placed before the voters for both the 2001 and 2005 bond elections to determine the scope of projects that are approved through the bond. We will review and evaluate the District's approved policies and procedures related to the bond activity. We will select a representative sample of the actual expenditures incurred through the Bond Funds to determine compliances with the bond initiatives and the approved policies and procedures. In the event any questionable expenditures are identified, we will recommend that the District obtain the opinion of legal counsel as to the legality of the expenditure to the Bond Funds.
2. Verify that the expenditures of funds were accounted for separately in the accounting records to allow for accountability.
3. Select all salary transactions and determine, based on personnel or payroll records and time sheet, amounts expended were in support of the 2001 and 2005 bond elections and not for District general administration or operations.

Results

1. We included 67 percent of all general expenditures charged to the Bond Funds for the 2013-2014 fiscal year in our examination. Based upon our examination of actual invoices and purchase orders, there were no exceptions noted in the District's procedures related to the disbursement of the Bond Funds. The District used formal bid procedures for those contracts over the construction bid level requirements and informal bid procedures for those contracts below the construction bid level to select contractors for the various projects in accordance with Education Code requirements and District policy.

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2. The expenditures of the Bond Funds are accounted for in separate funds in the District's general ledger to allow for accountability.
3. All salaries expended in the Bond Funds were in support of the 2001 and 2005 bond elections and not for District general administration or operations.

Procedure B - Compliance With Regulations Related to Bid Procedures as Provided Within State Code Sections Related to Community Colleges and Board Approved Policies

Procedure

We will review the District's policies related to contract bid requirements and select a representative sample of project contracts during the 2013-2014 fiscal year that are subject to the bid requirements. We will assess the compliance with the California Public Contract Code Section 20651(b) and relevant District policies and procedures and prepare a schedule of the results of our procedures.

Results

The California Public Contract Code Section 20651(b) requires all bid contracts shall be let to the lowest bidder who shall give security as the special trustee requires, or else reject all bids. The District policies require maintenance of bid documents including: evidence of advertising, bid tally sheets, bids received, and all other information used in awarding a bid. The District had four contracts go out to formal bid in the current year.

<u>Project</u>	<u>Contractor</u>	<u>In Compliance</u>
DSA projects close-out	Mark/Wallace Architects	Yes
DSA projects close-out	PLUM Architects	Yes
DSA projects close-out	John Sergio Fisher and Associates, Inc.	Yes
DSA projects close-out	Studio Perez	Yes

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Procedure C - Review of Process to Approve Change Orders to Previously Approved Contracts

Procedure

We will review a representative sample of change orders that have been processed during the 2013-2014 fiscal year to determine whether the change orders have been approved by the special trustee of San Francisco Community College District and will prepare a schedule of the original approved contract and the change orders affecting the contract along with the dates the change order was approved by the special trustee.

Results

<u>Name of Contractor</u>	<u>Original Contract Amount/Modified Amount</u>	<u>Change Order (CO)/Contract Modification (CM) Amount</u>	<u>Board Approval Date</u>	<u>Board Approved Prior to Contract Execution</u>
Lend Lease, Inc.	\$ 105,703,665	\$ 47,238	8/22/2013	Yes
Streamline Builders	89,200	8,000	9/26/2013	Yes
Apex Testing Laboratories Inc. ISI, Inc., Joint Venture	1,493,520	147,000	10/24/2013	Yes
Swinerton Management and Consulting	1,666,175	75,000	11/21/2013	Yes
EHDD/Barcelon and Jang	14,947,769	318,251	11/21/2013	Yes
Plum Architechs	72,000	33,900	6/26/2014	Yes
Mock/Wallace Architechs	40,000	31,600	6/26/2014	Yes
Mock/Wallace Architechs	30,390	15,500	6/26/2014	Yes

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Procedure D - Review of Project Budgets and Compliance With Board Approvals for Projects Through the Bond Funds

Procedure

We will obtain the approved budgets for each project in place during the 2013-2014 fiscal year and assess the District's compliance with budget monitoring and communication to the special trustee when project costs have exceeded approved budgets. We will prepare a schedule of projects, the approved budget, and costs incurred through June 30, 2014, with an analysis of funds overspent or available for future expenditure.

Results

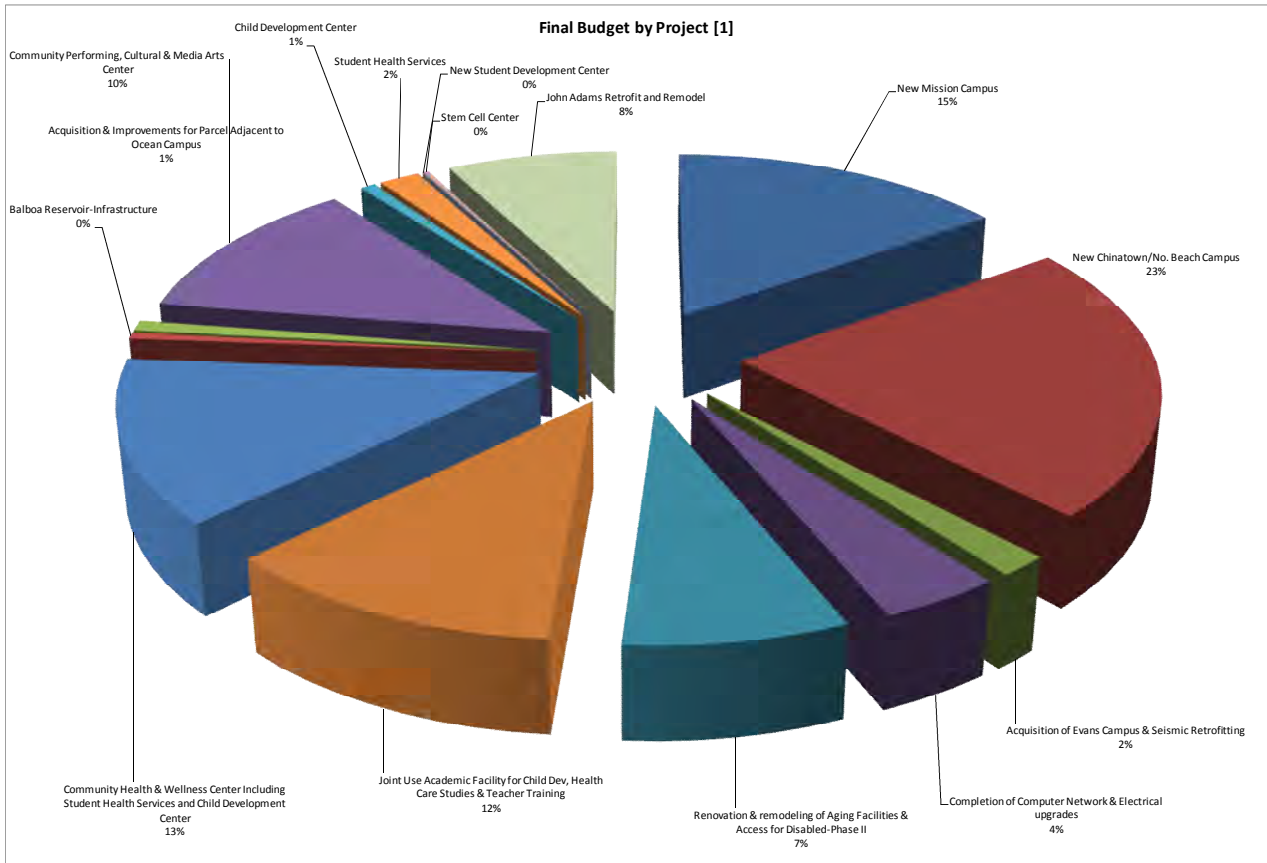
Project	Original Project Budget	Amended Project Budget	Actual Expenses	Variance	Expected Future Expenses
Chinatown	\$ 59,544,000	\$ 139,465,478	\$ 139,228,236	\$ 237,242	\$ 237,242
Computer Network	25,883,145	25,226,356	23,670,735	1,555,621	1,405,860
Performing Arts Center	94,747,525	73,829,943	26,133,061	47,696,882	38,612,263
Renovations/ADA	50,841,584	46,116,049	45,020,587	1,095,462	1,051,697
Joint Use Academic Facility	39,900,990	71,330,605	69,509,279	1,821,326	1,730,292
Stem Cell Center	38,000,000	1,210,000	1,149,418	60,582	60,582
John Adams Retrofit and Remodel	10,000,000	47,507,517	47,353,972	153,545	153,545
New Mission Campus	34,587,000	93,691,692	93,664,321	27,371	27,371

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FINAL BUDGET BY PROJECT

The following schedule represents the final amended budget by project for the Bond Funds:



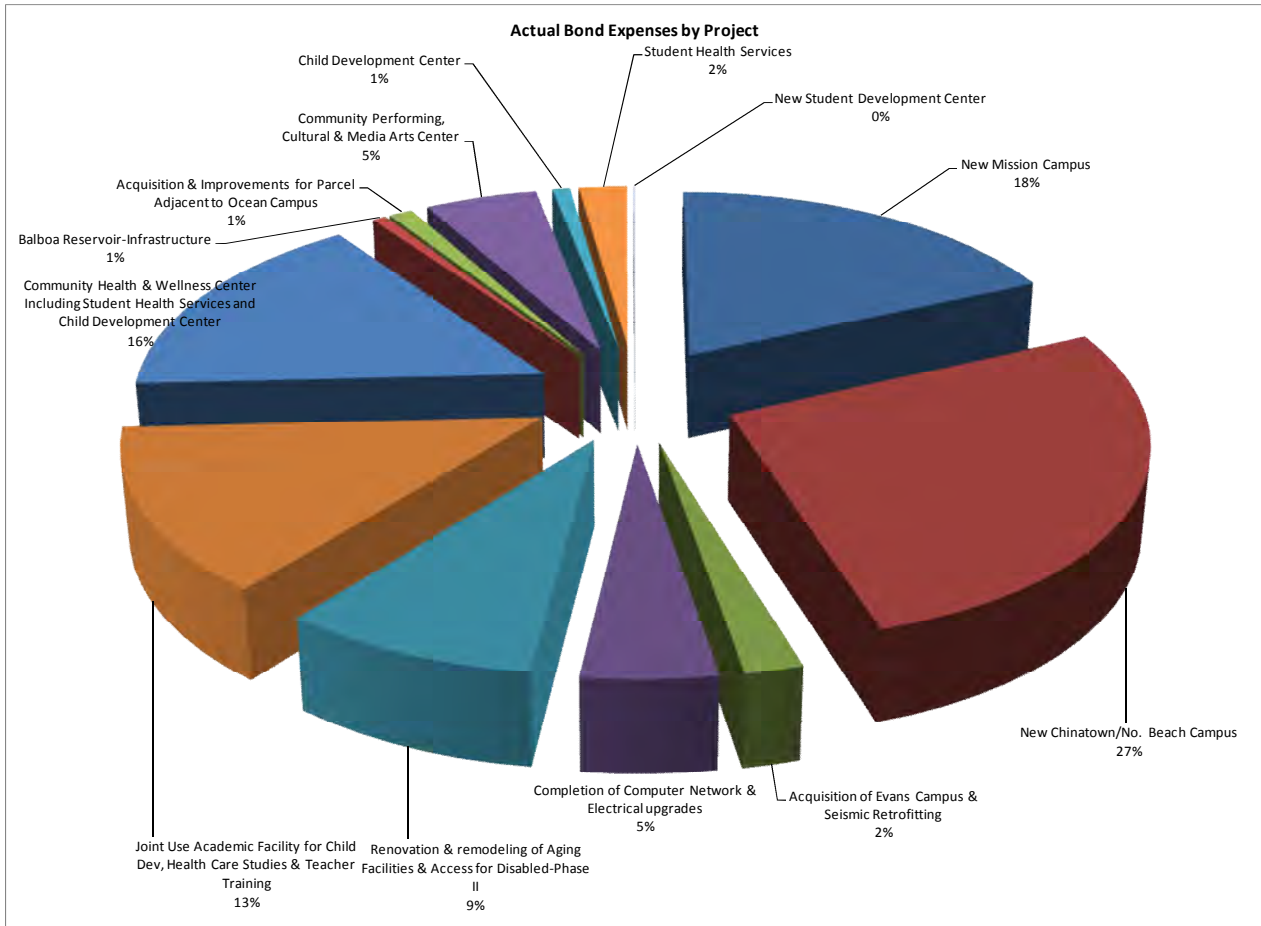
Project	Final Budget by Project [1]
New Mission Campus	\$ 93,691,692
New Chinatown/No. Beach Campus	139,465,478
Acquisition of Evans Campus & Seismic Retrofitting	10,347,541
Completion of Computer Network & Electrical upgrades	25,226,356
Renovation & remodeling of Aging Facilities & Access for Disabled-Phase II	46,116,049
Joint Use Academic Facility for Child Dev, Health Care Studies & Teacher Training	71,330,605
Community Health & Wellness Center Including Student Health Services and Child Development Center	82,161,675
Balboa Reservoir-Infrastructure	3,208,517
Acquisition & Improvements for Parcel Adjacent to Ocean Campus	5,437,332
Community Performing, Cultural & Media Arts Center	73,829,944
Child Development Center	4,160,805
Student Health Services	11,323,198
New Student Development Center	230,000
Stem Cell Center	1,210,000
John Adams Retrofit and Remodel	47,507,517

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ACTUAL EXPENSES BY PROJECT

The following schedule represents the actual expenses to date by project for the Bond Funds:



Project	Actual Expenses
New Mission Campus	\$ 93,664,322
New Chinatown/No. Beach Campus	139,228,236
Acquisition of Evans Campus & Seismic Retrofitting	10,343,525
Completion of Computer Network & Electrical upgrades	23,670,735
Renovation & remodeling of Aging Facilities & Access for Disabled-Phase II	45,020,587
Joint Use Academic Facility for Child Dev, Health Care Studies & Teacher Training	69,509,279
Community Health & Wellness Center Including Student Health Services and Child Development Center	82,161,674
Balboa Reservoir-Infrastructure	3,208,517
Acquisition & Improvements for Parcel Adjacent to Ocean Campus	5,437,332
Community Performing, Cultural & Media Arts Center	26,133,061
Child Development Center	4,160,805
Student Health Services	11,323,198
New Student Development Center	237,021
Stem Cell Center	1,149,418
John Adams Retrofit and Remodel	47,353,972

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CONCLUSION

The results of our tests indicated that, in all significant respects, the District has properly accounted for the expenditures held in the Bond Funds and that such expenditures were made for authorized Bond projects.

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**SCHEDULE OF FINDINGS AND QUESTIONED COSTS
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The following finding represents a significant deficiency over compliance for the Bond Funds.

2014-001 Citizens' Oversight Committee

Criteria

Assembly Bill 1908 (AB 1908), *Education Code* Section 15278, require the Citizens' Oversight Committee to be formed to actively review and report on activities related to Proposition 39 General Obligation Bond expenditures. The Committee is to consist of at least seven members and include the following:

- a) a member active in the business community of the District,
- b) a member active in a Senior Citizen's organization,
- c) a member active in a bona fide taxpayer association,
- d) a parent or guardian of a student in the District, and
- e) a parent or guardian of a student in the District who is also a member of a Parent-Teacher organization.

Comment

During the 2013-2014 fiscal year, the District did not hold a Citizens' Oversight Committee meeting. Also, the Committee does not have the required number of participants to meet the compliance requirement.

Questioned Costs

None.

Recommendation

The District must actively advertise, solicit, and recruit community members meeting the specific criteria established for the Citizens' Oversight Committee and encourage community participation on the Committee. Also, the District must schedule and hold the required number of Citizens' Oversight Committee meeting during each fiscal year.

Corrective Action Plan

The District has filled the necessary seats for the Citizens' Oversight Committee to have a quorum and conduct business. The Citizens' Oversight Committee held a meeting on Monday, November 24, 2014, where it received project status reports, received project budget reports, and reviewed annual audit reports. The next meeting has tentatively been scheduled for early spring of 2015. The District continues to actively seek, recruit, and solicit additional community members to fill the remaining vacancies.

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**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
JUNE 30, 2014**

There were no audit findings reported in the prior year's Schedule of Findings and Questioned Costs.